

BEFORE THE NEW MEXICO STATE ENGINEER

IN THE MATTER OF THE CORRECTED  
APPLICATION FILED BY AUGUSTIN  
PLAINS RANCH, LLC FOR PERMIT TO  
APPROPRIATE GROUNDWATER IN THE  
RIO GRANDE UNDERGROUND WATER  
BASIN IN THE STATE OF NEW MEXICO

OCT 27 2017

Hearing No. 17-001 OFFICE OF THE STATE ENGINEER  
OSE File No. RG-89943 PENDING UNIT  
through POD 37 SANTA FE, NEW MEXICO

WATER RIGHTS DIVISION'S MOTION FOR LEAVE  
TO RESPOND TO APPLICANT'S RESPONSE  
TO CATRON COUNTY'S MOTION FOR SUMMARY JUDGMENT

THE WATER RIGHTS DIVISION of the Office of the State Engineer (WRD) moves the Hearing Examiner for leave to respond to the Applicant's Response to Catron County Motion for Summary Judgment, filed November 8, 2017, (Applicant's Catron County Response) for the following reasons:

1. In Applicant's Catron County Response, Applicant raises for the first time novel legal theories regarding the hearing procedures and statutory duties of the State Engineer.
2. The Hearing Examiner should have the benefit of WRD's perspective in his deliberation on those issues.
3. WRD's Response to Applicant's Catron County Response is attached, should the Hearing Examiner grant this motion.

Respectfully submitted:



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### CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing Motion for Leave to Respond to Applicant's Response to Catron County's Motion for Summary Judgment was mailed to all parties this 27<sup>th</sup> day of November, 2017. A complete copy Request to Docket Application may be located on the Office of the State Engineer website, <http://www.ose.state.nm.us/HU/AugustinPlains.php>. The service list will be updated as necessary.

  
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BEFORE THE NEW MEXICO STATE ENGINEER

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APPLICATION FILED BY AUGUSTIN  
PLAINS RANCH, LLC FOR PERMIT TO  
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Hearing No. 17-005  
OSE File No. RG-89943 POD1  
through POD 37

WATER RIGHTS DIVISION'S RESPONSE TO APPLICANT'S RESPONSE TO  
CATRON COUNTY'S MOTION FOR SUMMARY JUDGMENT

The Water Rights Division ("WRD") hereby responds to Applicant's Response to Catron County's Motion for Summary Judgment ("APR Response"). The WRD respectfully submits that because the Applicants have presented two novel legal theories regarding the statutory authority and duties of the State Engineer, this response may assist the State Engineer's further consideration of the pleadings submitted thus far in this matter.

**Introduction**

The APR Response includes two arguments that require an answer from WRD because of their potential implications to the State Engineer's administration of water in New Mexico. First, APR makes the unprecedented argument that New Mexico's Water Code, NMSA 1978, Ch. 72 (1907, as amended through 2015), requires further evidentiary hearings beyond the summary judgment process at the option of applicants, any time the State Engineer accepts an application. [APR Response 2] Second, APR argues that it has "proposed" – presumably on the basis of its Application and the Catron County Motion alone – a two-stage hearing process in which availability and impairment could be determined before any other issues. [APR Response 7] These arguments are incorrect. Because these arguments would, if accepted, change State Engineer procedures in a way contrary to good public policy, the WRD submits this response.



**I. The Water Code's Requirements for Hearing Are Satisfied by a Summary Judgment Hearing**

APR states that the New Mexico Water Code requires a "full evidentiary hearing." [APR Response 2] This reading of the code is wrong, and is based on overbroad conclusions about the plain language of the statutes and about how they interrelate. The WRD requests that the Hearing Examiner reject APR's position, as it would have bad effects on New Mexico law. It would mean that an applicant could insist on a hearing regardless of circumstances. *But see D'Antonio v. Garcia*, 2008-NMCA-139, 145 N.M. 95, 194 P.3d 126 (the court warns against reading the statute too broadly and thus allowing a party to use a supposed hearing requirement to frustrate State Engineer process).

It is not necessary to reach APR's broad, inaccurate characterization of New Mexico law, however, as APR's analysis is moot in this particular case: a summary judgment hearing meets the statutory requirements. A hearing that happens to end in summary judgment *does* afford the parties "an opportunity to appear and present evidence and argument on all issues involved." *Derringer v. Turney*, 2001-NMCA-075, ¶ 15, 131 N.M. 40, 45, 33 P.3d 40, 45, *quoting* § 72-2-17(B)(1).

A motion for summary judgment is by definition a motion based on facts. *See* Rule 1-056(C) NMRA. Rule 56(C) states, "The judgment sought shall be rendered forthwith if the *pleadings, depositions, answers to interrogatories, and admissions on file, together with the affidavits, if any*, show that there is no genuine issue of material fact." *Id.*, emphasis added. The absence of genuine issues of material fact, however, does not suggest the parties have presented no evidence. If a motion for summary judgment is successful, again, by definition, there are no additional relevant facts necessary to the determination, which would be made as a matter of law. *Id.* Summary judgment likewise addresses "all issues involved" (*see* § 72-2-17(B)(1) (1965)) for





the same reason. A hearing on a summary judgment motion meets the standard set out in Section 72-2-17(B).<sup>1</sup>

APR argues that *Derringer v. Turney* supports its position that the Water Code requires an evidentiary hearing beyond the summary judgment process, but APR mistakes the focus of the paragraph it cites. In the court's evaluation of what sort of hearing is required under NMSA 1978, §§ 72-2-16 and 72-2-17(B), its concern was whether the parties had an opportunity to appear in person (in an oral argument, for example). The court said only that written pleadings *alone* are insufficient: "In our view, written motions and responses do not satisfy the requirements clearly set forth in the statute," (referencing § 72-2-17(B)(1)), but it made no statement suggesting the insufficiency of, for example, a summary judgment *hearing*. *Derringer*, *supra* ¶ 15.

In *D'Antonio v. Garcia*, 2008-NMCA-139, 145 N.M. 95, 194 P.3d 126, ¶ 9, the New Mexico Court of Appeals confirmed that the ruling of *Derringer* was that a further evidentiary hearing was not statutorily required following a grant of summary judgment. The *Garcia* court went on to observe that the statute should not be read to require a hearing regardless of circumstances because that reading would allow parties before the State Engineer to intentionally frustrate the administrative process. *Garcia*, ¶ 10. The WRD does not allege any such intent with regard to the present litigants, but files the present pleading to bring this general concern before the Hearing Examiner. For the reasons given in *Derringer* and *Garcia*, the Hearing Examiner should reject APR's argument that the statutes require further hearing beyond the summary judgment process presently in place. Section 19.25.2.15(E) NMAC, which was promulgated in 2013, after *Derringer* and *Garcia*, states: "[m]otions for summary judgment that

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<sup>1</sup> APR reads Section 72-2-17(B)(3) to require an opportunity to conduct cross-examinations. [APR Response 3] WRD notes the statute states that a party "may conduct cross-examinations..." but does not state a party "must" have an opportunity to do so. NMSA 1978, § 72-2-17(B)(3).



are dispositive of any administrative or enforcement matter shall not be granted by the hearing examiner without a hearing.” This section ensures that any hearing requirement in the New Mexico Water Code will be fulfilled through a summary judgment process such as the one in which the Hearing Examiner is now engaged.

In citing to *Lion's Gate Water v. D'Antonio* 2009-NMSC-057, ¶¶ 25-27, 31, 147 N.M. 523, 535, 226 P.3d 622, APR not only ignores the present posture of summary judgment, it also takes the *Lion's Gate* case out of context. APR cites *Lion's Gate* for the proposition that “once an application has been accepted for filing and publication, ‘the State Engineer must consider the full merits of an application.’” [APR Response 4, quoting *Lion's Gate Water v. D'Antonio*, ¶¶ 25-27.] The full quote from *Lion's Gate* is as follows:

Only when the State Engineer makes an initial determination that water is unavailable to appropriate is the State Engineer, and consequently the district court, jurisdictionally limited to consideration of that issue. Otherwise, *following a determination that water is available to appropriate*, the State Engineer must consider the full merits of an application and every constituent issue would be reviewable de novo on appeal.

*Id.*, ¶ 31, emphasis added. As this quotation reflects, the single issue in that case was the jurisdiction of the appellate court to consider issues outside of the availability of water when the availability of water was the only issue that the State Engineer had considered. The *Lion's Gate* court found that the State Engineer’s processes could not be bypassed by expanding the issues in the case once it had reached the appellate court. *Lion's Gate* is wholly unrelated to the present situation.

In any event, the summary judgment process, which under 19.25.2.15(E) NMAC will include a hearing on summary judgment, constitutes “State Engineer consideration of the full merits of an application.” Any other conclusion is an attack on the entire concept of summary judgment. When a summary judgment motion is granted it fully disposes of a case. It would be



absurd to suggest that a further evidentiary hearing is statutorily required even after there has been a finding that, on the basis of undisputed facts, the case could be fully resolved by dispositive motion.

APR's Response misinterprets both New Mexico statutes and applicable caselaw. The Water Code does not require further evidentiary hearings beyond the summary judgment process at the option of all applicants. Such an interpretation of New Mexico law would do away with the efficiency that the State Engineer's administrative hearings gain from early resolution of matters through dispositive motion. (*See e.g. Goffe v. Pharmaseal Laboratories, Inc.*, 1976-NMCA-123, ¶ 8, 90 N.M. 764, 768, 568 P.2d 600, 604: "The purpose of a summary judgment proceeding is to expedite litigation by determining whether a party possesses competent evidence to support his pleadings so as to raise genuine issues of material fact and if not to dispose of the matters at that state of the proceeding," citing *Agnew v. Libby*, 53 N.M. 56, 201 P.2d 775 (1949), *rev'd in part on other grounds*, 90 N.M. 753, 568 P.2d 589.) That summary judgment is granted with caution only emphasizes that when summary judgment motions are successful, no further process is necessary. *See Romero v. Philip Morris, Inc.*, 2010-NMSC-035, ¶ 8, 148 N.M. 713, 242 P.3d 280.

## **II. APR Has Not Moved to Set a Two-stage Hearing Process in this Matter**

The Hearing Examiner has already set a schedule in his August 10, 2017 Scheduling Order. There is no pending motion to amend the Scheduling Order to set a two-stage hearing process in this matter. APR's mention of such a process in pleadings does not constitute a motion before the Hearing Examiner. If APR seeks a two-stage hearing process, it must make such a motion, which would allow the WRD and the other parties a full and fair opportunity to



respond. APR's arguments pertaining to such a proposal are therefore irrelevant to the Hearing Examiner's consideration of the pending motions for summary judgment.

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